



Economy Scrutiny Committee

Date: Thursday, 25 June 2020

Time: 10.00 am

Venue: Virtual meeting - https://manchester-public-i.tv/core/portal/webcast_interactive/485339

Advice to the Public

The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020

Under the provisions of these regulations the location where a meeting is held can include reference to more than one place including electronic, digital or virtual locations such as internet locations, web addresses or conference call telephone numbers.

To attend this meeting it can be watched live as a webcast. The recording of the webcast will also be available for viewing after the meeting has concluded.

Membership of the Economy Scrutiny Committee

Councillors - H Priest (Chair), Abdullatif, Green, Hacking, Johns, Noor, Raikes, Shilton Godwin, K Simcock and Stanton

Agenda

- 1. Urgent Business**
To consider any items which the Chair has agreed to have submitted as urgent.
- 2. Appeals**
To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.
- 3. Interests**
To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.
- 4. Minutes** 5 - 10
To approve as a correct record the minutes of the meeting held on 5 March 2020.
- 5. Update on activity under COVID19**
Report to follow
- 6. Overview Report** 11 - 20
Report of the Governance and Scrutiny Support Unit attached

This report provides the Committee with details of key decisions that fall within the Committee's remit and an update on actions resulting from the Committee's recommendations.

Information about the Committee

Scrutiny Committees represent the interests of local people about important issues that affect them. They look at how the decisions, policies and services of the Council and other key public agencies impact on the city and its residents. Scrutiny Committees do not take decisions but can make recommendations to decision-makers about how they are delivering the Manchester Strategy, an agreed vision for a better Manchester that is shared by public agencies across the city.

The Economy Scrutiny Committee has responsibility for looking at how the city's economy is growing and how Manchester people are benefiting from the growth.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. Speaking at a meeting will require a video link to the virtual meeting.

Members of the public are requested to bear in mind the current guidance regarding Coronavirus (COVID19) and to consider submitting comments via email to the Committee Officer. The contact details of the Committee Officer for this meeting are listed below.

The Council is concerned to ensure that its meetings are as open as possible and confidential business is kept to a strict minimum. When confidential items are involved these are considered at the end of the meeting and the means of external access to the virtual meeting are suspended.

Joanne Roney OBE
Chief Executive
3rd Floor, Town Hall Extension,
Lloyd Street
Manchester, M60 2LA

Further Information

For help, advice and information about this meeting please contact the Committee Officer:

Michael Williamson
Tel: 0161 234 3071
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This agenda was issued on **Wednesday, 17 June 2020** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Mount Street Elevation), Manchester M60 2LA

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Economy Scrutiny Committee

Minutes of the meeting held on Thursday, 5 March 2020

Present:

Councillor H Priest (Chair) – in the Chair

Councillors Abdullatif, Green, Johns, Noor, Raikes, Shilton Godwin and Stanton

Also present:

Councillor Leese, Leader

Councillor Richards, Executive Member for Housing and Regeneration

Councillor Lovecy (Minute ESC/20/18) only

Apologies: Councillor Hacking and K Simcock

ESC/20/16 Minutes

Decisions

- (1) To approve the minutes of the meeting held on 6 February 2020 as a correct record.
- (2) To receive the minutes of the District Centre Subgroup meeting of the 19 February 2020.

ESC/20/17 District Centres

The Committee considered the report of the Strategic Director (Growth and Development) that summarised the work of the Subgroup that had commenced their enquiry in March 2016 and presented their final recommendations.

Some of the key points that arose from the Committees discussions were: -

- Welcoming the report and enquired how was this work was being shared with other local authorities;
- Noting that an evidence based approach was useful to share good practice, promote growth and stimulate activity in other areas of the city;
- Acknowledging that appropriate levels of staff resourcing remained a challenge and welcomed the comment from the Executive Member for Housing and Regeneration that this would be explored further;
- Were residents engaged in the identity branding of district centres; and
- Had consideration been given to using other sources of data, other than footfall to measure activity in district centres.

The Executive Member for Housing and Regeneration paid tribute to the Chair of the Subgroup and all of the Members who had participated in the work of the group. She also expressed her gratitude to the Institute of Place Management for the support provided to the work of the group. She acknowledged the quick wins that had been delivered in the pilot areas and noted the importance of these to engage local

stakeholders in with this work. She commented that the challenge would be in resourcing this activity going forward, however the importance of district centres to delivering the zero carbon city ambition was recognised and adequate consideration needed to be given to this when developing the Local Plan.

Dr Steve Millington endorsed the comments from the Executive Member and thanked the Members for engaging with the Institute of Place Management to deliver this work.

The Chair of the District Centres Subgroup stated that she wished to thank all of the Members and officers who had engaged with the Subgroup. She advised that the rationale for establishing the Subgroup was in recognition of the importance of district centres, both as a catalyst for economic activity and to promote and deliver a sense of place and identity for local residents, whilst recognising the changing nature of the high street. She described that an Our Manchester approach had been used to deliver this work and the group recognised the importance of partnership working.

The Chair of the District Centres Subgroup stated that it was important to ensure the basics were right, such as ensuring district centres were free of litter, pavements were maintained and signage was appropriate, stating that this would all contribute to delivering a sense of place and identity.

The Strategic Director (Growth and Development) informed the Committee that options were being considered for building additional capacity within the Growth & Development Directorate to deliver the ambitions described within the report. He stated that this work would be delivered in conjunction with local stakeholders, noting that this approach would also inform local branding campaigns for individual district or neighbourhood centres. Dr Millington stated that it was recommended that place branding should be informed and designed by local communities through participation and consensus, rather than being imposed and he provided an example of where this had been delivered successfully. In regard to the comment raised regarding footfall, he described that this had been used as it provided a universal measure, however other sources of data were captured and utilised.

Officers reported that they would continue to work with colleagues across Greater Manchester to promote this work and share good practice. Dr Millington stated that the Withington Project had been shared as an example of good practice with European networks and this had been well received. He advised that a conference would take place in Manchester in September 2020 that would bring together European partners and enable for the sharing of good practice.

Decisions

The Committee;

- (1) Note the report and recommendations made by the Institute of Place Management (IPM) summarised in paragraphs 3.3 to 3.5 of the report.
- (2) Whilst taking note of the need for additional staff capacity, endorse the District Centres Subgroup's recommendations set out in Section 3 with a

recommendation that the Executive be asked to endorse the policy recommendations arising from this sub group's work.

- (3) Recommend that an update report on the implementation of the recommendations is submitted to the Committee for consideration in six months' time.

ESC/20/18 High Speed North (High Speed 2 and Northern Powerhouse Rail) update

The Committee considered the report of the Strategic Director (Growth and Development) that provided Members with an update on High Speed 2 (HS2) and Northern Powerhouse Rail (NPR) following the publication of the independent review of HS2 by Douglas Oakervee and the recent announcement on HS2 by the Prime Minister on 11 February 2020.

The Leader introduced the report and added that the Prime Minister had recently announced that HS2 and NPR would be delivered in full and that a new delivery body had been established to oversee the integration of HS2 into NPR. He further stated that the terms of reference for the commission to review infrastructure had also been released and the draft report for the options for Piccadilly station would allow for an appraisal and evaluation of these, noting that the report had recommended a review of the entire rail network in and around the city. He stated this was a rapidly changing and positive development.

The Deputy Head of City Centre Growth and Regeneration stated that since the Committee report had been written, the Department for Transport had announced that they would be publishing a response to the independent review of HS2 and they were currently preparing a timetable for the delivery of the Crewe to Manchester section of Phase 2.

Councillor Lovecy, Ward Councillor for Rusholme stated that the Council position was to oppose the proposed location of Vent Shaft 4. She stated that the Committee should recommend that the Council urgently request that the Minister for Transport should publish the findings of consultation undertaken last year on the proposed location of the fourth vent shaft and autotransformer station, adding that it was her opinion that the exercise had been flawed. She further stated that the Committee should also recommend that the Minister for Transport instruct HS2 to investigate alternative sites for this vent, adding that the current location was inappropriate and there was widespread opposition to this.

The Leader stated that he supported the recommendation to urge the Minister to release the findings of the consultation. He stated that the position of the Council was to oppose the current proposed location for fourth vent shaft and said that if the preferred option for Piccadilly station was accepted the tunnel required would not be travelling along the current proposed route and the number of vent shafts required could be reviewed. He further informed the Committee that it would be himself who made any request to the Secretary of State to release the findings of the consultation exercise and it would be the Chief Executive who would submit any representations

regarding the location of vents, inclusion of social value and training to the National Infrastructure Commission.

Some of the key points that arose from the Committees discussions were: -

- Supporting the comments of Councillor Lovecy;
- Seeking an assurance that Manchester would benefit from the creation of new jobs and the building of new houses;
- Following the recent decision regarding the expansion of Heathrow, consideration needed to be given to potential legal challenges to the HS2 project;
- Calling for the project to commence as soon as possible in the North, with decisions taken locally to deliver the described benefits to Manchester and the wider region;
- Recognising the importance of connectivity;
- What consideration had been given to communications and the branding of this project;
- Would social value be delivered as part of this significant investment;
- Recognising the need to train and equip residents with the necessary skills to deliver the HS2 project and the resulting benefits, such as housing construction; and
- How would any redesign of Piccadilly train station impact on Metrolink.

The Leader acknowledged the comments regarding the legal challenge to the expansion of Heathrow and described that his understanding was that the grounds for that challenge were specific to that decision making process. He described that following the decision to integrate NPR into HS2 it was likely that this work would progress in a timely manner in the North to deliver the required upgrade of the Trans Pennine line. He acknowledged the comment regarding the use of the term High Speed and stated that it had existed for ten years so it was unlikely that this would be changed and reiterated that the project would increase capacity, not was not solely focused on speed. He further supported the call for local decision making and stated that he had recommended that an additional body, in addition to the three proposed delivery bodies (Euston Station, HS2 Ltd and High Speed North including NPR) be established to consider the development of Piccadilly station and the surrounding area and this would include options for increasing Metrolink capacity at the station.

The Leader further commented that a commitment had been given by Government to deliver the Eastern leg of the project, nothing that this important as this would contribute to the delivery of an improved and connected rail network for the UK. He stated that representations would be made to the National Infrastructure Commission to ensure that the maximum social value and training and apprenticeship opportunities were delivered through this national project. Commenting further that the Manchester College in consultation with industry partners were already considering and planning for the delivery of future skills requirements and delivered a career led curriculum.

The Deputy Head of City Centre Growth and Regeneration commented that the Greater Manchester Growth Strategy had identified the number of homes and jobs that could be delivered across Greater Manchester as a benefit of the project. The

Leader added that discussion would continue be had with Government as to how the training would be delivered and maximised so people could access these new employment opportunities.

Decisions

The Committee: -

- (1) Recommend that the Chief Executive, or a nominated officer write to the National Infrastructure Commission to recommend that social value, training and apprenticeship opportunities are delivered through the establishment of the various project delivery bodies; and to request that an update on the proposals for the location of Vent Shaft 4 and the autotransformer station be provided and this to be circulated to local Members.
- (2) Recommend that the Leader write to the Secretary of State for Transport to request that the results of the public consultation exercise on the proposals for the location of Vent Shaft 4 be published.

ESC/20/19 Withington Village Draft Development Plan

This item was withdrawn

ESC/20/20 Economy Dashboard Quarter 3 2019/20

The Committee considered the Economy Dashboard for Quarter 3 2019/20.

Some of the key points that arose from the Committees discussions were: -

- Welcoming the inclusion of Marmot indicators and requesting that life expectancy data at a Neighbourhood level be included;
- Recommended that comparative data and analysis against other core cities in relation to living wage activity be included;
- Noting the importance of wellbeing and these metrics should be prominent in future reporting;
- Clarification was sought on how Manchester wellbeing data was captured and recorded;
- Recommending that consideration should be given to reporting metrics as trends over time in addition to presenting snap shots of data;
- Consideration needed to be given to how the Council engaged with, and used all available levers with a range of organisations and business sectors across the city to maximise the number of residents in receipt of the Real Living Wage;
- Members may wish to consider a report on Living Hours at a future meeting of the Committee; and
- Comparisons between the outcomes for Manchester residents and other comparable European cities should be reported.

Officers acknowledged the comments from Members and stated that life expectancy data was being analysed, however expressed caution against drawing comparisons with other core cities as it was important to compare against areas with similar factors

and social dynamics. He further stated that the importance of health and wellbeing was understood and would continue to be reported against, noting the emphasis the Industrial Strategy placed on health and wellbeing. He informed the Committee of how surveys were undertaken in Manchester to capture a range of information, including wellbeing. He stated that the Council consulted with residents on a range of issues throughout the year and consideration would be given as to how this information could inform and be used when reporting against these metrics, however currently there was no specific Manchester wellbeing survey. The Leader stated that further consideration would be given to this area.

Officers reported that the format for presenting the wealth of data was constantly being reviewed to ensure it was appropriate and accessible, and further noted the comment regarding comparisons and benchmarking against European cities.

The Chair recommended that a report on the Living Wage and Living Hours would be scheduled as an item for consideration at a future meeting of the Committee. The scope of this report would be discussed with officers and scheduled for an appropriate date.

Decision

To note the report.

ESC/20/21 Overview Report

The report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

A Member recommended that consideration needed to be given to scheduling a future meeting dedicated to skills and the world of work, with the Manchester College invited and this could include contributions from young people. The Chair commented that Members would be holding a Work Programming session in May to inform the Committee's work programme for the new municipal year and this would present an opportunity to scope this and other items further.

Decision

The Committee notes the report and approves the work programme, noting the above comments and those of the Chair relating to the Living Wage and Living Hours discussed under the previous item of business.

**Manchester City Council
Report for Information**

Report to: Economy Scrutiny Committee – 25 June 2020

Subject: Overview Report

Report of: Governance and Scrutiny Support Unit

Summary

This report provides the following information:

- Recommendations Monitor
- Key Decisions
- Items for Information

Recommendation

The Committee is invited to discuss and note the information provided.

Wards Affected: All

Contact Officers:

Name: Mike Williamson
Position: Team Leader- Scrutiny Support
Telephone: 0161 234 3071
Email: m.williamson@manchester.gov.uk

Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

None

1. Monitoring Previous Recommendations

This section of the report contains recommendations made by the Committee and responses to them indicating whether the recommendation will be implemented, and if it will be, how this will be done.

Items highlighted in grey have been actioned and will be removed from future reports.

Date	Item	Recommendation	Response	Contact Officer
10 Oct 2018	ESC/18/45 Gap analysis of the City's Bus network service	To request information including a summary of data that has been used to date to underpin current findings, including information on frequencies of services and services that have been removed or reduced in the last three years.	A response to this request is still outstanding	Richard Elliott

2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions, published on **12 June 2020**, containing details of the decisions under the Committee's remit is included below. This is to keep members informed of what decisions are being taken and, where appropriate, include in the work programme of the Committee.

Development and Growth					
Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
<p>Brownfield Land Register Update 2019 2019/03/01D</p> <p>To publish Manchester's Brownfield Land Register.</p>	Deputy Chief Executive, Strategic Director - (Growth and Development)	Not before 29th Mar 2019		Report and Recommendation	Richard Elliott, Head of Policy, Partnership and Research r.elliott@manchester.gov.uk
<p>Delivering Manchester's Affordable Homes to 2025 - Establishment of Strategic Partnership with Homes England (2019/09/05A)</p> <p>To negotiate and formalise a Strategic Partnership with Homes England to enable the delivery of Manchester Affordable Homes to 2025</p>	Strategic Director - (Growth and Development)	Not before 4th Oct 2019	In consultation with the Executive Members for Housing and Regeneration and Finance and HR	Report and Recommendation	Steve Sheen s.sheen@manchester.gov.uk
<p>Delivering Manchester's Affordable Homes to 2025 - Disposal of sites (2019/09/05B)</p>	City Treasurer (Deputy Chief Executive)	Not before 4th Oct 2019	In consultation with Strategic Director (Growth and Development)	Report and Recommendations	Steve Sheen s.sheen@manchester.gov.uk

To agree the disposal of sites in Council ownership for the provision of affordable homes			and Executive Members for Housing and Regeneration and Finance and HR		
<p>Delivering Manchester's Affordable Homes to 2025 - Establishment of Partnership arrangements with Registered Providers (2019/09/05C)</p> <p>To establish partnership arrangements with Registered Providers together with their partners/consortium for defined areas in the North, Central, South and Wythenshawe areas of the City.</p>	Strategic Director - (Growth and Development)	Not before 4th Oct 2019	In consultation with City Treasurer (Deputy Chief Executive) and the Executive Members for Housing and Regeneration and Finance and HR	Report and recommendation	Steve Sheen s.sheen@manchester.gov.uk
<p>Delivering Manchester's Affordable Homes to 2025 -Agreement of legal terms (2019/09/05D)</p> <p>To enter into and complete all necessary legal documents and agreements to give effect to delivering Manchester's Affordable Homes to 2025</p>	City Solicitor	Not before 4th Oct 2019		Report and recommendations	Fiona Ledden, City Solicitor fiona.ledden@manchester.gov.uk

<p>Buying back former Council properties - Policy approval (2019/09/05E)</p> <p>To approve a policy for the Council to buying back properties which have been sold under the Right to Buy to increase the amount of social housing and to reduce the number of former Council properties entering the private rented sector.</p>	<p>Strategic Director - (Growth and Development)</p>	<p>Not before 4th Oct 2019</p>	<p>In consultation with the City Treasurer (Deputy Chief Executive) and the Executive Members for Housing and Regeneration and Finance and HR, following consultation with local Ward Members.</p>	<p>Report and Recommendation</p>	<p>Martin Oldfield m.oldfield@manchester.gov.uk</p>
<p>Buying back former Council properties - Setting of purchase prices (2019/09/05F)</p> <p>To agree purchase prices and make any necessary arrangements to purchase properties in line with the policy</p>	<p>Strategic Director - (Growth and Development)</p>	<p>Not before 4th Oct 2019</p>	<p>In consultation with City Treasurer (Deputy Chief Executive) and the Executive Members for Housing and Regeneration and Finance and HR</p>	<p>Report and recommendation</p>	<p>Martin Oldfield m.oldfield@manchester.gov.uk</p>

<p>Northern Gateway Strategic Business Plan (2019/09/11A)</p> <p>To approve the Strategic Business Plan for the Northern Gateway Joint Venture</p>	Executive	15 Jan 2020		Executive Report and Draft Strategic Business Plan	Strategic Director (Growth and Development)
<p>Land Disposal at Blackrock Street, Beswick (2019/09/11C)</p> <p>To agree the disposal of land at Blackrock Street, Beswick to One Manchester to facilitate the delivery of 25 social rent homes.</p>	City Treasurer (Deputy Chief Executive)	Not before 10th Oct 2019		Executive report - 16.10.19 Executive Report - Eastlands Regeneration Framework 13.12.17 and 13.03.19 Economy Scrutiny and Executive Report – Delivering Manchester’s Affordable Homes to 2025 06.09.19 & 11.09.19	Richard Cohen r.cohen@manchester.gov.uk
<p>Heron House General Letting Consent (2019/11/25A)</p> <p>To agree to the disposal by Leasehold of office accommodation at Heron House.</p>	Chief Executive	Not before 24th Dec 2019		Briefing Note & Heads of Terms	Mike Robertson m.robertson@manchester.gov.uk

<p>Northern Gateway - Strategic Acquisition of Creamline Dairies, Redbank (2020/04/24A)</p> <p>To approve funding of £2m for the strategic acquisition of Creamline Dairies, Redbank, within the Northern Gateway.</p>	<p>City Treasurer (Deputy Chief Executive)</p>	<p>Not before 1st Aug 2020</p>		<p>Briefing notes to the Leader, Executive Member for Housing and Regeneration, Chief Exec and Strategic Director, Growth & Development</p>	<p>Nick Mason n.mason@manchester.gov.uk</p>
<p>Co-living in Manchester (2020/05/28E)</p> <p>To agree an approach to co-living, following a consultation exercise with key stakeholders, to help to guide the decision making process in advance of the review of the core strategy and request that the Planning and Highways Committee (or agreed interim procedure of planning determination by the Chief Executive) take this into material consideration until the core strategy has been reviewed.</p>	<p>Executive</p>	<p>3 Jul 2020</p>		<p>Report and Recommendation</p>	<p>Pat Bartoli p.bartoli@manchester.gov.uk, Dave Roscoe d.roscoe@manchester.gov.uk</p>
<p>Purpose Built Student Accommodation in Manchester (2020/05/28F)</p>	<p>Executive</p>	<p>3 Jul 2020</p>		<p>Report and Recommendation</p>	<p>Dave Roscoe d.roscoe@manchester.gov.uk, Pat Bartoli p.bartoli@manchester.gov.uk</p>

To agree an approach to Purpose Built Student Accommodation, following a consultation exercise with key stakeholders, to help to guide the decision making process in advance of the review of the core strategy, and request that the Planning and Highways Committee (or agreed interim procedure of planning determination by the Chief Executive) take this into material consideration until the core strategy has been reviewed.

3. Economy Scrutiny Committee Work Programme – September 2020

Thursday 3 September 2020, 10.00am (Report deadline Friday 21 August 2020)** To take account of the August Bank Holiday				
To Be Confirmed				
Item	Purpose	Executive Member	Strategic Director / Lead Officer	Comments
Overview Report	The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.		Mike Williamson	

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